2025 Fundamental Law Bar Review Handout

by Shawn Attakai & Robert Yazzie

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NOTICE:

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What to expect on the bar exam (contents on bar exam)

(From the NNBA Bylaws)

February 2025

V. The NNBA Bar Examination

Bar exam & application packet

A. The NNBA Admissions Committee shall administer the NNBA Bar Examination ("Bar Examination") to qualified applicants twice yearly, in March and in August, in the Window Rock, Arizona area. Announcement of the date, time, and place of the Bar Examination shall be made, and an application packet made available, no less than one hundred and twenty (120) days prior to the date set for the Bar Examination.

Bar exam fee

B. Any person desiring to take the Bar Examination shall submit to the NNBA a complete application and a non-refundable application fee in the amount of \$150.00, not less than sixty (60) days prior to the date of the Bar Examination.

Notice of eligibility to take bar exam

C. Applicants shall be informed by the NNBA Admissions Committee of their eligibility or ineligibility to take the Bar Examination not less than thirty (30) days prior to the date of the Bar Examination. A determination of ineligibility to take the Bar Examination may be appealed to the Board of Bar Commissioners.

Contents & subjects of bar exam

D. The Bar Examination shall be a written test emphasizing Navajo Common Law, the Navajo Nation Code, and Navajo Nation Supreme Court decisions, including the skills required to practice in the Courts of the Navajo Nation. It shall consist of questions covering aspects of the following subjects:

- 1. Contracts
- 2. Criminal Law
- 3. Dinè Bi Beenahaz'áanii (Navajo Fundamental Law)
- 4. District Court Rules of Civil and Criminal Procedure
- 5. Domestic Relations (9 N.N.C.)
- 6. Federal Indian Law
- 7. Navajo Nation Bill of Rights
- 8. Navajo Nation Government (2 N.N.C.)
- 9. Navajo Peacemaking
- 10. Navajo Property Law Personal and Real Property
- 11.Navajo Rules of Evidence
- 12.Navajo Rules of Professional Conduct
- 13.Torts
- 14.Treaty of 1868

Passing score

E. A passing score for the Bar Examination shall be seventy percent (70%) of all possible points for the Bar Examination.

Certification of results

F. Results of the Bar Examination shall be certified to the Board by the Admissions Committee no more than thirty (30) days after the Bar Examination.

Petition for admissions into the bar

G. Within twenty (20) days after certification of the results of the Bar Examination by the Admissions Committee, the President or Vice-President of the NNBA shall petition

the Supreme Court for the admission of all successful examinees, provided that they meet the requirements for admission set forth in Section VI.

Notice of results of bar exam

H. The Admissions Committee shall promptly notify all applicants of the results of their examinations, as certified by the Admissions Committee to the Board.

Non-passing test taker right to review exam

I. Any person who does not receive a passing score on the Bar Examination shall have the right to review the examination, his or her examination answers, the model answers, and the score sheet for his or her examination.

Contesting the bar exam results

J. Within fifteen (15) days after the date of notification of the results of the Bar Examination, any person who did not pass the Bar Examination and who wishes to contest the Admissions Committee's determination shall file a Petition with the Admissions Committee, setting forth in specific detail and with appropriate citation to authority the claimed errors of the Admissions Committee, and how the errors, if correct Internal procedure eiving a passing score.

1. Within five (5) days of the filing of the Petition, the Chair of the Admissions Committee shall designate two (2) regular members of the NNBA to review the Petition.

2. Within fifteen (15) days of such designation, the designated members of the NNBA shall review the Petition and report back to the Admissions Committee with their recommendations. The scope of the review by the designated members shall be limited to the matters raised in the Petition.

3. Within ten (10) days of the receipt of the reports of the designated NNBA members, the Admissions Committee shall reach a decision on the Petition and promptly notify the petitioner of the Committees decision. Failure of the

Admissions Committee to reach a decision within ten (10) days shall be considered a denial of the Petition.

4. In the event that the Admissions Committee grants the relief sought by the petitioner, the President or Vice-President shall petition the Supreme Court for admission of the petitioner, provided that he or she meets the requirements for admission set forth in Section VI.

Appealing a denial

5. Any person whose Petition is denied by the Admissions Committee may appeal the Committee's decision to the Supreme Court within fifteen (15) days after receiving notice of the Committee's decision. A copy of the appeal shall be served on the NNBA, which shall have five (5) days thereafter to submit the entire record to the Supreme Court. The NNBA shall have fifteen (15) days after service of the appeal to file a response with the Supreme Court. Further pleading will be permitted only by leave of the Court.

14 Test Subjects Compatibility with Fundamental Law

By Shawn Attakai

Table 1. Compatibility with Fundamental Law						
		Less	Not			
	Compatible with FLD	compatible	compatible	Not		
		with FLD,	due to	compatible		
	WITHTED	Difficult to	adversarial	compatible		
		compare	premise			
1. Contracts	X					
2. Criminal Law		x				
(vs. Prevention Teachings)		~				
3. Dinè Bi Beenahaz'áanii						
(Navajo Fundamental Law)						
4. District Court Rules of Civil						
and Criminal Procedure			Х			
(vs. Peacemaking)						
5. Domestic Relations (9	. Domestic Relations (9					
N.N.C.)	X					
6. Federal Indian Law				X		
7. Navajo Nation Bill of Rights						
(vs. FLD Rights &			Х			
Responsibilities)						
8. Navajo Nation Government						
(2 N.N.C.)			Х			
(vs. FLD Statute Structure)						
9. Navajo Peacemaking	X					
10. Navajo Property Law –						
Personal and Real Property		Х				
(vs. CFR Era Laws)						
11. Navajo Rules of Evidence	x					
(vs. Peacemaking)						
12. Navajo Rules of		x				
Professional Conduct		^				
13. Torts	X					
14. Treaty of 1868			Х			

Table 1. Compatibility with Fundamental Law

List of bar exam test takers

Frequently asked questions re Fundamental Law

by Shawn Attakai & Robert Yazzie

What is Fundamental Law of the Diné (FLD)?

- The Fundamental Law of the Diné (Dine Bibeehaza'anii) is the law of our ancestors. Fundamental Law of the Diné (Dine Bibeehaza'anii) - FLD is the very first law, the origin of our law, **nihi beehaz'aanii**. It exists everywhere and is a part of our Mother Earth and Universe. FLD came from the Holy People (1st, 2nd, 3rd and 4th world) and it provides the guiding principles for the Diné life way. The FLD, created by the Holy People, guides, protects, and sustains the Diné people. Fundamental Law of the Diné is immutable (not subject to change.) It is here forever. It provides us with a natural order of life. All other laws come from the FLD.
- The first and foremost of our laws come from natural laws created by the relationship between the Universe and the **Earth.** In the beginning, there was the Universe, the Earth and the Sun. The Earth and the Sun were in a chaotic relationship which created hardship for all life-beings. There was **no order** to the day and night; no rain, plants struggled to grow and there was no food for a long time. The Universe came to the Earth and asked if the Earth and the Sun could create a permanent relationship. Mother Earth responded: "A permanent relationship will only be possible if you acknowledge me the way I acknowledge you; if you talk to me the way I talk to you; if you treat me the way I treat you; if you support me the way I support you." The Sun agreed and there has been order between them ever since because of their commitment to this reciprocal relationship. This teaching is a guiding law for the

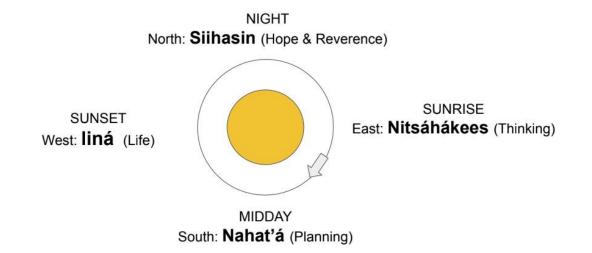
Diné. The relationship between the Earth and the Sun was established to create **Hózhóoji** way of life, where all humans are able to continuously live and enjoy life to the fullest. Conflicts that disrupt this hózhóoji become K'ééhwodoodooł, which means it will be straightened up to retain that **Hózhóoji** way through Navajo Nitsahakees, Nahat'a, Iiná and Siihasin.

- Diné Bi Beehaz'áanii Bitse Siléí--Declaration of the Foundation of Diné Law (1 N.N.C. §§ 201-206)
- Through their Songs and Prayers, the Holy People placed the Earth and Universe with Nitsahakees (thinking), placed Water and the Sacred Mountains with Nahat'a (planning), placed Air and Varied Vegetation with Iiná (life), placed Fire and Sacred Stones with Siihasin (the desired result to be achieved). It is this very placement of natural elements with thinking, planning, life and siihasin that became our first law ever, given to us by the Holy People. This explains how the element of Nitsahakees (thinking) always comes before Nahat'a (planning) and Iiná (life) comes before Siihasin (the desired result to be achieved). All those laws were placed within us and we became one with those laws.
- The Four Direction defines and explains what Diné Bi Bee Haz'áanii Bitséï Silei is, as declared in 1 N.N.C. §§ 201-206. Four Direction reflects the four sacred mountains. It is their tool for leadership purposes. All the elements are related to one another for a purpose. Each and every element is indispensable to each other. This is where nature teaches us about Navajo common law and concepts.

- Fundamental Law is the foundation of our Navajo Peacemaking practice. Peacemaking follows the Four Direction as a method to apply Fundamental Law.
- ✤ <u>THE FUNDAMENTAL LAWS OF THE DINE</u>
- What is Peacemaking? In the Navajo tradition, WE HAVE FOUR DIRECTIONAL THINKING. IT IS OUR METHOD OF PROBLEM SOLVING WE HAVE USED SINCE TIME IMMEMORIAL. When there is a problem or dispute, our ancestors taught us to "talk things out." We do this to resolve the problem so that our lives and relationships can be placed back into Hózhó Nahodoodleeł, peace and harmony. In talking things out, we remember we are guided by Four Directions: East, South, West, and North. The Four Directions are reflections of the Sunrise, Mid-day, Sunset, and Midnight.

***** What is Four Direction?

Diné Peacemaking uses the Four Directions and follows the Sun's path:



 According to Diné oral history, The Four Direction Method is based on the four cardinal directions (east, south, west, and north). It teaches different aspects of life and offers a unique perspective on problem-solving and conflict resolution. This can be very useful for judges. Each direction carries specific qualities and teachings to guide individuals or communities in finding solutions. In this case, they would be guided by the judge as Naat'aanii. Judges can even decide cases using the Four Direction method. As a matter of principle is what the Diné bi beenahaz'áanii expects us to do. Even though the Code states Navajo law is the preference in our jurisdiction; leaders have the duty and responsibility and must apply Navajo Law. Peacemaking is a part of Navajo law, in our understanding of leadership, the Diné bi beenahaz'áanii is our law, and as such we are governed by it.

- In Diné oral history, the East-Nitsahakees represents the dawn, new beginnings, and clarity of thought. It encourages seeking new perspectives and gathering information to understand the problem fully. The South is Nahat'a, which symbolizes planning. It emphasizes building relationships, promoting cooperation, and fostering a sense of collectivity (togetherness) where everyone's voice is heard and offers alternative approaches. The West is Iiná, representing life with energy and movement. It encourages individuals to commit to their role of duties and responsibilities in the issue. Finally, the North-Siihasin represents wisdom, stability, guidance, introspection, reflection, and learning from past experiences. It encourages seeking guidance from the wisdom of elderly men and women, and community leaders for their insights and solutions.
- To resolve problems or issues using the Four Direction Method, one may engage in a process of reflection, seeking input from others, considering various perspectives, and focusing on restoring harmony. By applying the teachings of the Four Direction Method and hózhó, individuals can approach problem-solving with a holistic mindset, considering the well-being of all families and parties involved and aiming for a resolution that promotes balance and harmony.

- When we talk about the Four Direction Method we talk about the east, south, west, and north. They are not separate, they exist in everyone and everything. But it is easier to understand them if we analyze them one by one. In addition to the Four Direction Method, Hózhó is a fundamental Navajo concept that refers to a way of living and a state of being, in balance, harmony, and peace. It is a guiding principle for Navajo life, including problem-solving. By embracing Hózhó (the good way of life), individuals seek to restore balance and harmony in their relationships and surroundings, and everyone is entitled to live their life to the fullest.
- As humans we are always walking in between the Hózhó energy and the Hochxo' energy (negative energy). As a matter of fact, no one can live a perfect state of condition, but can only strive to restore Hózhó (the good way of life). Hózhó is an aspiration to always strive and restore peace, harmony, and balance in our lives. When someone's life becomes disrupted; find the underlying cause of the disruption; find appropriate remedy to heal the problem, and seek to restore oneself to Hózhó. There is also **Nalyeeh**, a form of payment to be considered if requested by the person(s) who are experiencing harm. The person(s) harmed are compensated for the injury they sustained. How much? Enough so they are relieved of their injury or enough so that there are no hard feelings. Talking things out is a way to understand the underlying cause of the pain and is a necessary way of relieving the hurt.

Mini-Approach 4-Direction (Navajo legal analysis) Outline

- 1. **Nitsáhákees** : Thinking is the first element of problem solving. Thinking comes before planning. Realizing a problem exists. A time to observe and reflect.
 - a. Creates an opportunity to plan a solution.
 - b. It is better to know the end from the beginning.
- 2. Nahat'á : Planning is the second element of problem solving. Planning comes before implementing. Through the process of talking things out, the problem is analyzed and identified, a relevant rule or law (Beehaz'aanii) is identified, a plan is created, agreed to, and applied to the problem. There is a flow to the process. Follow the procedural steps of Nahat'á:
 - a. Na'alkaah (to investigate): Participants are encouraged by Naat'aanii to use Nábi'kiyáti' (talking things out with respect. Everyone has opportunity to say something and be heard.

Questions (**Ná'ádíkid**) are asked by all about the issue, leading to Íshjání ádoolnííł (making things clear) about the source of the problem.

- b. Bik'íiyá (to find): through Nábi'kiyáti' the Nayéé (disrupting forces) is/are found and Navajo Common Law principles are sought as a remedy. Alchi'sila is a teaching that holds, where there is a problem, there is a solution. The Naat'aanii (leader) guides the participants to Beehaz'aanii bee hasht'éédoolniił (identify appropriate common law teachings) to transform the Nayéé back to Hózhó.
- c. Nídiilyá (to adopt): The Naat'aanii shares Na'nitin (common law teachings) (e.g. Ak'éi, K'éh, and

Hózhó), that remind the people how to uphold their duties and responsibilities to adopt by consensus **Diné Bi Beehaz'áanii** that will lead to a remedy.

- d. **Bée'heelyá'** (application) The parties reach a workable, agreed-upon solution. **Íshjání ádoolníí**ł is to make things clear so everyone understands. Consistent with Navajo teachings, the agreement reached requires everyone to keep their word and honor their promises because words are sacred.
- e. Nahootá (the plan) a conclusion/final agreement is reached. Hózhó / (the solution is the Nahat'á bee hasht'éédoolniił meaning to "reestablish Hózhó")
- 3. **Íiná** : Implementing is the third element of problem solving. Implementing comes before reflecting. The plan is given life and executed.
- 4. **Siihasin** : Reflecting is the fourth element of problem solving. The plan is reflected upon, evaluated, and refined for improvement (if the plan is ongoing).

Questions are asked: Has the resolution of the problem, thought of during **Nitsáhákees** (thought), been achieved? Has harmony been achieved? If no, why not? Is there hope to restore harmony?

Completion of these four stages brings a sense of accomplishment, security, and hope.

DEFINITIONS

Positive elements

1. **Hózhó** - perfect state of condition where everything is in its properplace; a state of balance, peace, and harmony.

2. **K'éh** - principle of family, emphasizing relationship; the connection and relationship of all life; kinship through Hózhóoji value, unity, duty, and responsibility.

3. **Ak'éi -** kinship or relatives; nuclear and extended family members, including one's grandparents, uncles, aunts, cousins, and the clanrelationships.

4. **Ádóone'é** - Navajo clans; One's Navajo clanship identity.

5. **T'áa'á†tsóh ák'éi dáanidlį'** - everything in the universe is related and interrelated.

6. **T'áa'a{tsxoh a{ká'iijeehgo** - everyone helping each other through cooperation; full participation; encouraging collective action.

7. **Nályééh** - restitution, reparation, or atonement for an injury.

8. **Diné bi'i'oo**ł - The Diné Life way. Diné culture.

9. **Naachid** - Navajo governance; assembly of all Navajo clanship groups to address state of affairs.

10. **Diné Bikéyah** - Navajo lands between the four sacred mountains andrivers.

Negative elements

11. Nayéé' - something that causes disharmony and disrupts K'éh relations.

12. **Hóochxó'** - a state of disharmony; disrupts K'éh, peace, and harmony.

13. Anáhóót'i' - problem or issue caused by disrupter (Naayéé); a dispute that generates controversy.

Leaders

14. **Naat'áanii** - a leader who thinks, plans with direction; sustains life and brings a satisfied outcome.

15. **Diné binaat'áanii** - Navajo government officials, leaders of the Navajo people including Navajo Nation Council delegates, President, Directors, Supervisors, Chapter Officials, Peacemakers, Judges, Lawyers, and Advocates.

16. Góldi -Court

17. Ánahwii'aahii -Judges

18. Ágha'diit'aahii - Attorneys, advocates

19. Hózhóojí Náať á anii - Navajo Peacemakers

<u>Laws</u>

20. Diné Beehaz'áanii Bitsé Siléi - the initial foundational principles that are not man-made; they are immutable laws and give guidance to the many ways in which Navajo people think, plan, and enact laws. For example, the principles of Ak'éi, K'éh, and Hózhó are fundamental and cannot be changed.

21. **Diné Beehaz'áanii** -laws of the Navajo People which derive from the journey narrative through the four or five worlds; Laws that are created from Navajo thinking and experiences on life for the purpose of guiding conduct. For example, decisions agreed upon by People in peacemaking are law. 22. Beehaz'áh - what is permitted. Describes an act that is legal.

23. **Doobeehaz'áada** - what is <u>not</u> permitted. Describes an act that is <u>not</u> legal.

24. Nahasdząąn doo Yadiłhił bits'aadaa' Beehaz'aanii - Diné Natural Law that comes from the earth and universe.

25. **Diyin Bits'aadaa' Beehaz'aanii** - Diné Traditional Law that comes from the twelve (12) Holy People.

26. **Diyin Diné'e bits'aadaa' Beehaz'aanii** - Diné Customary Law that comes from the Holy People that dwelled on the earth at the time.

27. **Diyin Nohokaa' Diné'e Beehaz'aanii** - Diné Common Law, the law of the Earth Surface People.

28. Yoołgai Asdząąn Bi Beehaz'aanii - Whiteshell Woman's law which describes the transfer of land rights (homesite leases, grazing permits, and land use permits), and the life that comes with and from it, passing through the clan, which goes through the female from mother to daughter.

Problem solving

29. Nitsáhákees - the first of the Four Direction; observation and reflection prompts thinking; Thinking is the first element of doing something with a problem and comes before planning. Without thought, there may not be meaningful action. Going step-by-step creates order. The Holy People thought the world into reality.

30. **Nahat'á** - the second of the Four Direction is Planning that takes things that are thought out and puts them into action. A clear plan is the result of people connected to an issue of "talking things out" with respect. Nahat'á is the primary job of a Naat'áanii (leader).

31. Nábi'kiyáłti' - talking things out during peacemaking, all participants have an opportunity to speak on every aspect of an issue, which ensures equal consideration of all arguments, claims, and proposals expressed, especially minority views.

32. **Íiná** - the third element of the Four Direction is Life and movement used to implement into action; a desired outcome; the plan. With full voluntary participation (T'a'altsxoh alka'iijeehgo) and consensus, a resolution is reached with all participants giving their sacred word (Hazaad jidisingo) that they will abide by the decision. The resolution (guided by Diné Beehaz'áanii), in turn, is the basis for restoring harmony (Bee hozho nahoodoodleeł). **Hózhó** is established if all who participated are committed to the agreement and consider it as the final agreement from which the parties can proceed to live in harmony again. Finality is established when all participants agree that all of the concerns (issues) have been comprehensively resolved in the agreement (Nabinahaazłago bee t'aałahaji'ałha'deet'a).

33. **Siihasin**-thefourthelement of the Four Direction is the hope created through thinking and planning the desired outcome will be achieved.

Operational principle

34. Ałchi'silá - The goal of Ałchi'silá is to bring the parties to Hózhó and the Naat'aanii does that by bringing all those needed to address the Hóochxó' by talking things out. The participants come to understand the nature of the Hóochxó' and gradually change the Hóochxó' to Hózhó with Beehaz'áanii, the guiding common law principles that may include Ak'éi, K'éh, and Hózhó. A state where everything in life comes in twos. When two things come face-to-face, they make things happen. They coexist and are indispensable with each other.

Research

35. Na'alkaah - the process of looking and searching for the fundamental laws. These are lessons learned from life's experience, accrued from the beginning of time, that have become Diné Beehaz'áanii. No one person knows all of this knowledge, but every person knows some, and sharing that knowledge is how we help each other. (Investigation) - researching customs; an inquiry during Nábi'kiyáłti' (talking things out process) in peacemaking to find out what, why and how Anáhóót'i' (problem) arose.

36. **Bik'íiyá** - the act of coming upon a principle of Diné Beehaz'áanii which may be found in various sources such as elders, the People, treatises, and Navajo laws, culminating in research results.

37. **Nídiilyá** - (adopt) The particular law that becomes the basis of the agreement; Learning from teaching and stories that show how to follow the Diné Beehaz'áanii in order to fulfill one's duties and responsibilities. The resolution to the conflict is to acknowledge that there is Diné Beehaz'áanii and then to follow the law. Adhering to Diné Beehaz'áanii by adopting solutions that are rooted in the law.

38. **Bée'heelyá'** - (apply) The role of the Naat'aanii (leader/peacemaker) is to advise and guide the parties of the Diné Beehaz'áanii, whether the parties agree with it or not. It must be that whatever Beehaz'áanii that must be the basis of the agreement, the

purpose of the Beehaz'áanii is to transform through talking things out. It becomes the basis of the agreement by consensus, the solution to which is agreed by the people.

39. **Nahootá** - The final, agreed-upon plan. Transforming Anáhóót'i' (problem, situation, or facts) to Nahat'á (a conclusion or plan) using Diné Beehaz'áanii.

Approach

40. **T'áá'hwó'ajítéego** - the principle that only a person can determine his/her being successful or unsuccessful. There is a saying, "Ifit is to be, it is up to you."

41. **Háshké** - firm discipline with purpose and direction; leading by persuasion and consensus rather than coercion.

42. **Hazhó'ógó** (adj. or adv.) - done in a careful, respectful way; to exercise freedom with responsibility.

43. **Íshjání ádoolníí** - to make things clear; this Navajo concept mandates that Navajo laws, policies, agreements, results, and other communications must be clear so that our people may understand them.

SAMPLE FACT PATTERN &

APPLICATION OF FOUR DIRECTION PROCESS

<u>Question 1</u>:

David was distracted while driving his car and failed to see Paula's car slowing down ahead of him to make a turn. David crashed his car into the back of Paula's car. Paula and her passenger, Carla, suffered minor injuries and Paula's car was damaged. David does not want to assume liability and says that Paula was not using her turn signal in making her turn.

Assume that the parties have agreed to use Peacemaking to resolve the dispute. Apply the Four Direction analysis and discuss a possible outcome.

Sample Answer:

Paula and Carla suffered injuries when David crashed into the back of Paula's car as she was attempting to make a left-hand turn. David does not want to claim responsibility for the harm caused toward Paula, Carla, and the damage to the vehicle. David has agreed to participate in Peacemaking to avoid a lawsuit and to resolve any hard feelings.

In Peacemaking, the participants are guided by a **Naat'aanii** (leader), who uses the circle of the Four Directions: East, South, West, and North to help them think about, plan, and implement a solution that will restore **hózho**. This method is derived from **Diné Bi Beehaz'annii** (Navajo Common Law) to address issues facing the Navajo People.

In <u>Shirley v. Morgan</u>, the Navajo Supreme Court discussed the story about the selection of a leader during the journey of Emergence of the Diné and how the elements of Peacemaking were brought from the Four Directions. Wolf, Bluebird, Mountain Lion and Hummingbird each went out in one of the four cardinal directions. Wolf went East and brought back **Nitsahakees** (thinking). Bluebird went South and brought back **Nahat'a** (planning). Mountain Lion went West and brought back **Iina** (life). Hummingbird went North and brought back **Siihasin** (hope). The People felt that these were all crucial elements of life, so the People selected the four animals to lead them.

Shirley v. Morgan, No. SC-CV-02-10, slip op. at 19-21 (Nav. Sup. Ct. May 28, 2010).

The Four Direction process is linked to the thinking, planning and

implementation of an agreement reached through consensus of the participants. The thought (**Nitsahakees**) of the existence of a problem prompts the participants to plan (**Nahat'a**) a solution by Na'bikiya'ti (talking things out). The principle of **Alch'i' silá** holds where there is a problem there is always a solution and there are consequences for doing nothing. **Alch'i' silá** brings opposing forces in life together, face-to-face. Imagine the diagram with two arrows pointing at each other, one identifies the **anahoot'i'** (underlying cause of the problem); the other identifies the **Diné Beehaz'áanii** that transforms **hochxo'** (disharmony) to **hózho** and gives warning about what will happenifnothing is done.

The participants discuss the problem from all sides and reach a consensus on how to address the problem in accordance with the **Diné Bi Beehaz'aanii**. Carrying out the plan gives the solution life (Íiná) and, through its implementation, hope (Siihasin) for the future is created by the restoration of relationships between the participants.

First Stage: NITSÁHÁKEES (Thinking) - (East): Nahasdzáán dóó yádiłhił nitsáhákees yił hadeidiilaa "Earth and Universe embody

thinking". 1 N.N.C. §201.

In the **Diné Bi Beehaz'annii Bitsí Siléí**, it is said that "thinking is the foundation of planning." 1 N.N.C. §201. During **Nitsáhákees**, before trying to solve a problem, one must think about its origin.

One must ask, "Why did it happen?", "What is the underlying cause?", "How did it happen", "What happens next?", and "How should it be

remedied?"

Anáhóót'i' (problem) arises when Hóchxó' (disharmony) disrupts Hózhǫ (harmony of life). When faced with difficulty, the Holy People thought out the distinction between Hózhǫ (positive) and Hóchxó (negative) to understand the nature of the problem and decide how to transform that chaotic situation to hózhǫjii nahodoodleeł (harmony).

Here, although David has not yet admitted it, he was distracted while driving and caused an accident that injured Paula and Carla, damaged their vehicle and David's vehicle. The question of how the injuries should be remedied is one the participants will discuss and try toresolve through an agreement.

Second Stage: NAHAT'Á (Plan) (South): Tó' dóó dził diyinii nahat'á yił hadeidiilaa: 'Waterandsacredmountainsembody planning' '. 1 N.N.C. §201.

Nahat'á is planning and the stage of Peacemaking where parties come together to talk things out from all sides, facilitated by **naat'aanii** as peacemaker. Nahat'á is the action of the mind, a way to plan to solve problems and the result of "talking things out" is a clear plan. The goal of Nahat'á is to formulate a plan of action using **Diné Beehaz'áanii** principles.

Nahat'á (plan) has a number of steps as the parties proceed with

nabik'íyati' (talking things out) toward a solution, which uses the following investigation process:

<u>Step One</u>: Na'alkaah (to investigate or diagnose): The participants are encouraged by the naat'aanii to talk things out with respect for one another. Each participant is given the opportunity to say something and be heard. They ask questions (na'idikid) of one another about the issue, which leads to the source of the problem, which is made Ííshjáníádoolnííł(making things clear).

Here, Paula, Carla, and David all may ask questions of each other about the situation. How did the incident occur? What harm has been done? How do Paula and Carla feel about the incident considering that they may be related to each other and witnessed harm done to one another? This exchange of

information helps the participants to understand the **nayéé** (underlying cause) of the disharmony.

Step Two: Bik'íiyá (to find): In this step of Nahat'á, the role of the naat'aanii istoencourage further discussion of the anáhóót'i' and relate it to teachings to seek solutions. Alch'i' silá is one of these teachings and holds: where there is a problem, there is always a solution, as well as consequences for doing nothing. In Navajo thinking, problems arise for a reason.

The parties talk and listen to each other continuously to understand the nature of the **nayéé** (negative force) the underlying cause. To address the **nayéé**, there is accountability and responsibility to be realized. **Beehaz'aanii bee hasht'éédoolnííl**(Navajocommonlaw repairstheharm). Theduty of **naat'aanii** is to guide and teach the parties about the **beehaz'aanii** that will transform the **nayéé** back to **hózho**.

Here, perhaps David has agreed that he was driving carelessly. As the driver of a car behind Paula's, David had the responsibility to maintain a safe distance between them so he could allow for time to adjusttoPaula'sdriving.PerhapsPaulahas offered a concession that she cannot be sure she used her turn signal early enough to warn David, who was traveling behind her, of the turn she was preparing to make. However, the facts state

that David was distracted just before the collision, so unless Paula's turn signal was broken or she failed to use it, David bears the primary responsibility for the harm caused. The **naat'aanii** guides their discussionandhelpsthemdiscusstheir responsibility to each other.

Step Three: Nídiilyá (select): When everyone understands and agrees to the underlying cause of the anáhóót'i', the parties are guided to a particular principle. The harm is being transformed from **nayéé** to hózhojii. The parties may apply the principle of K'e meaning assuming their duty and responsibility to restore hózho to their k'eh relationship.

Baa'ahwojilyaago - As an adult, you are aware of your circumstances. You have a choice of **alch'i' sila**, to do things with care or carelessness. Here, David was driving recklessly and with carelessness.

Hazhó'ógó - Do things with care and exercise freedom with responsibility.Nályééh - Responsibility for injury caused to another; to compensate

for damage and repair the relations so there are no more hard feelings. The selection of one or more of these principles means that there is a recognition of the harm done and an acceptance of the responsibility for acting to apply a remedy to transform the **hoochxo'** back to **hózhó**. As the driver who collided

with the car in front of him, David seems to be primarily responsible. If both David and Paula are accepting a shared sense of responsibility for the incident, then they would both have an obligation to act to restore the relationship between them.

<u>Step Four</u>: Bééhéelyá (Adopt an agreement) - The parties may now reach a workable and agreed-upon solution. Íishjání adoolnííł means to make things clear to all the participants. In <u>Claim of Joe</u>, the Navajo Supreme Court stated that if someone is injured by another, then the victim has the right to redress. So, the solution must include nályééh, or compensation for the injury so that 'there are no hard feelings.'

In the adversarial law approach, a person may be compensated for the injury and the perpetrator punished. But in Navajo Common Law/Fundamental Law, **nályééh** does not simply require restitution or reparation, but calls upon the person who is responsible for an injury to provide both compensation and assurance that the parties involved are restored to a harmonious relationship. In the Navajo tradition, the wrongdoing is condemned, not the wrongdoer, who is treated as a relative in the Peacemaking process.

Here, David's actions caused Paula and Carla's injuries and they have a right for redress of the harm done, enough so that 'there are no hard feelings' going forward. The damage to Paula's

car, and to Paula and Carla physically is only one aspect of the harm caused. They have also been disturbed mentally as a result of the accident and David owes them assurance that he will be more careful in the future. This will give Paula and Carla confidence in their safety in the future, which will help restore the relationship between them and David.

Step Five: Nahoot'a (the plan; conclusion): a final agreement is reached and Nahat'a bee hasht'ezhdoolííl reestablishes hózhó. In this step, the participants reaffirm that the agreement reached by the participants is final and is a solution that addresses the **anahoot'i' haste doolnil** as was first considered in the Nitsahakees stage of the Four Direction process.

The agreement could include many different provisions. David may agree to compensate Paula and Carla financially for their injuries. He may also promise to drive more carefully in the future. The solution might not be perfect, but the strength of the result is that the participants reached a common agreement through their understanding and efforts by talking things out. The agreement reached, as Navajos would say, requires everyone to keep their word and honor their promises because words are sacred. <u>Benv.Burbank</u>,7Nav.R.224-226(Nav.Sup.Ct.1996).

Third Stage: ÍINÁ: (Life) This element of the Four Direction allows the parties to implement the plan. With the final plan in place, the parties give **Íiná** (life) by executing or carrying out the **Nahootá** (plan).

Everyone agrees to give life/energy to implement the details of the final plan. As elders would say **Íinásh bi silá** (is there life in the plan). It requires **Ahil na'anish** that all of the relatives to be involved. The spirit of **K'éh** relationship teaches people to relate to each other with reverence and compassion. And as a matter of **K'éh** all the relatives in the circle will exercise their duties and responsibilities to carry out the final plan to its completion.

Fourth Stage: SIIHASIN (Hope): Siihasin is aimed at accomplishing the desired outcome the parties have agreed upon. Was the outcome successful or not according to Nahat'a? One goal here is to restore Hózhó. Siihasin creates Ha'ah whonih (hope) for success. For success, the agreement must be executed. Bee da'iinaadooleel means "with which we will sustain our lives". Carrying out the agreement will give life because the parties will have observed their commitment to the relationship between them. The following fact pattern is for your own practice and exercise. Apply the Four Direction Approach.

<u>Question 2</u>:

Mattie recently had a child and knows her friend, Frank, to be the father. However, Frank denies that he is the father of Mattie's child. Frank is an alcoholic and since Mattie told him about the child, he has become angry and verbally abusive to Mattie. He told Mattie he will never admit to paternity of the child. Mattie is convinced that Frank is the father and wants his acknowledgement of their child and for him to pay child support.

Assume that the parties have agreed to use Peacemaking to resolve the dispute. Apply the Four Directions analysis and discuss a possible outcome.

"LIFE COMES FROM IT": NAVAJO JUSTICE CONCEPTS THE HONORABLE ROBERT YAZZIE*

(Click link below to access law review article)

Life Comes from It: Navajo Justice Concepts | Transform Harm

RESOLUTION OF THE NAVAJO NATION COUNCIL

Amending Title 1 of the Navajo Nation Code to Recognize the Fundamental Laws of the Diné

WHEREAS:

1. The Navajo Nation Council is the governing body of the Navajo Nation, as provided for in 2 N.N.C. §102 (A); and

2. The Diné have always been guided and protected by the immutable laws provided by the Diyin, the Diyin Diné é, Nahasdzáá and Yádilhil; these laws have not only provided sanctuary for the Diné Life Way but has guided, sustained and protected the Diné as they journeyed upon and off the sacred lands upon which they were placed since time immemorial; and

3. It is the duty of the Nation's leadership to preserve, protect and enhance the Diné Life Way and sovereignty of the people and their government; the Nation's leaders have always lived by these fundamental laws, but the Navajo Nation Council has not acknowledged and recognized such fundamental laws in the Navajo Nation Code; instead the declaration and practice of these fundamental laws have, up to this point in time, been left to those leaders in the Judicial Branch; and

4. The Navajo Nation Council is greatly concerned that knowledge of these fundamental laws is fading, especially among the young people; the Council is also concerned that this lack of knowledge may be a primary reason why the Diné are experiencing the many negative forms of behavior and natural events that would not have occurred had we all observed and lived by these laws; and

5. The Navajo Nation Council finds that the Diné Life Way must be protected and assured by incorporating these fundamental laws into the Navajo Nation Code in a manner that will openly acknowledge and recognize their importance and would generate interest to learn among all Diné; and

Navajo Nation Council finds б. The that the acknowledgement, recognition and teaching of these laws do not contravene 1 N.N.C. §4; the incorporation of these fundamental laws into the Navajo Nation Code is not governmental establishment of religion nor is it prohibiting the free exercise of religion; the Navajo Nation Council and the Diné have always recognized and respected the principle of these fundamental laws and the Diné Life Way that all Diné have the right and freedom to worship as they choose; and the Navajo Nation Council and the Diné recognize that the Diné Life Way is a holistic approach to living one's life whereby one does not separate what is deemed worship and what is deemed secular in order to live the Beauty Way; and

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7. The Navajo Nation Council further finds that it is entirely appropriate for the government itself to openly observe these fundamental laws in its public functions such as the installation or inauguration of its leaders and using and placing the appropriate symbols of the Diné Life Way in its public buildings and during legislative and judicial proceedings; and

8. The Navajo Nation Council further finds that all elements of the government must learn, practice and educate the Diné on the values and principles of these laws; when the judges adjudicate a dispute using these fundamental laws, they should thoroughly explain so that we can all learn; when leaders perform a function using these laws and the symbols of the Diné Life Way, they should teach the public why the function is performed in a certain way or why certain words are used; and

9. The Navajo Nation Council further finds that all the details and analysis of these laws cannot be provided in this acknowledgement and recognition, and such an effort should not be attempted; the Navajo Nation Council finds that more work is required to elucidate the appropriate fundamental principles and values which are to be used to educate and interpret the statutory laws already in place and those that may be enacted; the Council views this effort today as planting the seed for the education of all Diné so that we can continue to Walk In Beauty; and 10. The Navajo Nation Council commends the Honorable Edward T. Begay, the Speaker of the Navajo Nation Council, Mr. Henry Barber and Legislative Staff, and all the medicine people and elders who assisted in the development of this proposed legislation; the Council deems it in the best interest of the Navajo Nation to adopt the proposed legislation attached hereto as Exhibit "A" and incorporated herein by reference.

NOW THEREFORE BE IT RESOLVED THAT:

1. The Navajo Nation Council hereby amends Title 1 of the Navajo Nation Code by adopting the attached legislation, marked Exhibit "A".

2. The Navajo Nation Council directs the Office of Legislative Counsel to codify this legislation.

CERTIFICATION

I hereby certify that the foregoing resolution was duly considered by the Navajo Nation Council at a duly called meeting in Window Rock, Navajo Nation (Arizona) at which a quorum was present and that the same was passed by a vote of 45 in favor, 4 opposed and 1 abstained, this 1st day of November 2002.

Ralph Bennett, Jr. Speaker Pro Tem Navajo Nation Council 11-08-02

Date

Motion: Harold Wauneka Second: Freddie Howard

ACTION BY THE NAVAJO NATION PRESIDENT:

1.

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I hereby give notice that I will not veto the foregoing legislation, pursuant to 2 N.N.C. Section 1005 (C) (10), on this $\frac{13}{10}$ day of $\frac{100}{100}$ 2002.

Kelsey A. Beggye, President Navajo Nation

2. I hereby veto the foregoing legislation, pursuant to 2 N.N.C. Section 1005(C)(10) this _____ day of _____ 2002 for the reason(s) expressed in the attached letter to the Speaker.

Kelsey A. Begaye, President Navajo Nation

Title 1 General Provisions

Chapter 1. The Foundation of the Diné, Diné Law and Diné Government

§ 1. Diné Bi Beehaz'áanii Bitsé Siléí -Declaration of the Foundation of Diné Law

We, the Diné, the people of the Great Covenant, are the image of our ancestors and we are created in connection with all creation.

Diné Bi Beehaz'áanii Bitsí Siléí

Diyin Dine'é,

Sin dóó sodizin,

Bee

Nahasdzáán dóó yádilhil nitsáhákees yil hadeidiilaa,

Tó dóó dził divinii nahat´á yił hadeidiilaa,

Niłch'i dóó nanse' altaas'éi iiná yił hadediilaa,

Ko', adinídíín dóó ntl'iz náádahaniihji' sihasin yil hadediilaa.

Díí ts´ídá aláajj´ nihi beehaz´áanii bitse siléí nihá´ ályaa.

Nitsáhákees éí nahat ´á bitsé silá.

Iiná éí sihasin bitsé silá.

Hanihi'diilyaadi díí nihiihdaahya' dóó bee hadíníit'é.

Binahji' nihéého'dílzingíí éíí:

Nihízhi',

Ádóone'é niidlíinii,

Nihinéí',

Nihee o'ool jil ',

Nihi chaha'oh,

Nihi kék ehashchíín.

Díí bik ehgo Divin Nohookáá Diné nihi doo niid.

Kodóó dah'adíníisá dóó dah'adiidéél.

Áko dííshjíjgi éí nitsáhákees, nahat'á, iiná, saad, oodlą',

Dóó beehaz'áanii al'ąą ádaat'éego nihitah nihwiileeh,

Ndi nihi beehaz'áanii bitsé siléí nhá ndaahya'áa t'ahdii doo lahgo ánéehda. Éí biniinaa t'áá nanihi'deelyáháa doo nílch'i diyin hinááh nihiihdaahya'áa ge'át'éigo.

T'áá Diné niidlíígo náásgóó ahool'á.

The Holy People ordained,

Through songs and prayers,

That

Earth and universe embody thinking,

Water and the sacred mountains embody planning,

Air and variegated vegetation embody life,

Fire, light, and offering sites of variegated sacred stones embody wisdom.

These are the fundamental tenets established.

Thinking is the foundation of planning.

Life is the foundation of wisdom.

Upon our creation, these were instituted within us and we embody them.

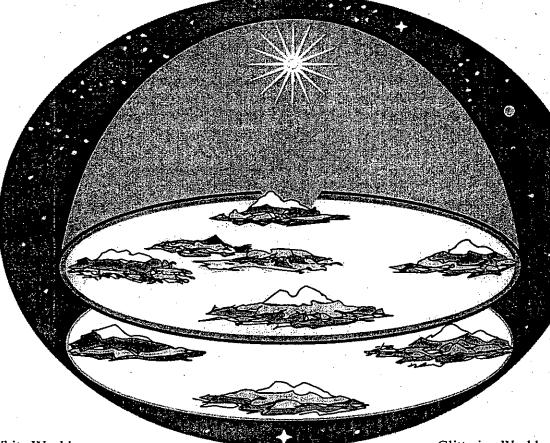
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Accordingly, we are identified by: Our Diné name, Our clan, Our language, Our life way, Our shadow, Our footprints.

Therefore, we were called the Holy Earth-Surface-People. From here growth began and the journey proceeds. Different thinking, planning, life ways, languages, beliefs, and laws appear among us, But the fundamental laws placed by the Holy People remain unchanged.

Hence, as we were created and with living soul, we remain Diné forever.¹

Mother Earth and Father Universe



White World § 2. Diné Bi Beenahaz'áanii Glittering World

¹ The Navajo Nation is grateful to Mike Mitchell, Wilson Aronilth, Peggy Scott, Laura Wallace, the late Andrew Natonabah, and the late Dr. Dean Jackson who developed the declaration, with guidance from the Navajo Medicine-Men Association and Navajo Community College. The revision of the declaration interpretation was made by: Laura Wallace, Division of Diné Education; Roger Begay, Diné Language and Cultural Development – Division of Diné Education; and Henry Barber, Office of the Speaker. The Diné bi beenahaz'áanii embodies Diyin bitsą́ą́dę́ę́ beehaz'áanii (Traditional Law), Diyin Dine'é bitsą́ą́dę́ę́ beehaz'áanii (Customary Law), Nahasdzáán dóó Yádiłhił bitsą́ą́dę́ę́ beehaz'áanii (Natural Law), and Diyin Nohookáá Diné bi beehaz'áanii (Common Law).

These laws provide sanctuary for the Diné life and culture, our relationship with the world beyond the sacred mountains, and the balance we maintain with the natural world.

These laws provide the foundation of Diné bi nahat'á (providing leadership through developing and administering policies and plans utilizing these laws as guiding principles) and Diné sovereignty. In turn, Diné bi nahat'á is the foundation of the Diné bi naat'á (government). Hence, the respect for, honor, belief and trust in the Diné bi beenahaz'áanii preserves, protects and enhances the following inherent rights, beliefs, practices and freedoms:

- A. The individual rights and freedoms of each Diné (from the beautiful child who will be born tonight to the dear elder who will pass on tonight from old age) as they are declared in these laws; and
- B. The collective rights and freedoms of the Diyin Nihookáá Diné as a distinct people as they are declared in these laws; and
- C. The fundamental values and principles of Diné Life Way as declared in these laws; and
- D. Self-governance; and
- E. A government structure consisting of Hózhóójí Nahat'á (Executive Branch), Naat'ájí Nahat'á (Legislative Branch), Hashkééjí Nahatá (Judicial Branch), and the Naayee'jí Nahat'á (National Security Branch); and
- E. That the practice of Diné bi nahat'á through the values and life way embodied in the Diné bi beenahaz'áanii provides the foundation of all laws proclaimed by the Navajo Nation government and the faithful adherence to Diné Bi Nahat'á will ensure the survival of the Navajo Nation; and
- G. That Diné bi beenahaz 'áanii provides for the future development and growth of a thriving Navajo Nation regardless of the many different thinking, planning, life ways, languages, beliefs, and laws that may appear within the Nation; and
- H. The right and freedom of the Diné to be educated as to Diné Bi Beenahaz'áanii; and

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I. That Diné Bi Beenahaz'áanii provides for the establishment of governmental relationships and agreements with other nations; that the Diné shall respect and honor such relationships and agreements and that the Diné can expect reciprocal respect and honor from such other nations; and

§3. Diyin Bits'áádéé' Beehaz'áanii -Diné Traditional Law

The Diné Traditional Law declares and teaches that:

- A. It is the right and freedom of the Diné to choose leaders of their choice; leaders who will communicate with the people for guidance; leaders who will use their experience and wisdom to always act in the best interest of the people; and leaders who will also ensure the rights and freedoms of the generations yet to come; and
- B. All leaders chosen by the Diné are to carry out their duties and responsibilities in a moral and legal manner in representing the people and the government; the people's trust and confidence in the leaders and the continued status as a leader are dependent upon adherence to the values and principles of Dine bi beenahaz'áanii; and
- C. The leader(s) of the executive branch (Aláaji Hózhóójí Naat'ááh) shall represent the Navajo Nation to other peoples and nations and implement the policies and laws enacted by the legislative branch; and
- D. The leader(s)of the legislative branch (Alą́ají Naat'ájí Naat'ááh and Alą́ají Naat'ájí Ndaanit'áii or Naat'aanii) shall enact policies and laws to address the immediate and future needs; and
- E. The leader(s) of the judicial branch (Aláaji' Haskééjí Naat'ááh) shall uphold the values and principles of Diné bi beenahaz'áanii in the practice of peace making, obedience, discipline, punishment, interpreting laws and rendering decisions and judgments; and
- F. The leader(s) of the security branch (Aláaji' Naayéé'jí Naat'ááh) are entrusted with the safety of the people and the government. To this end, the leader(s) shall maintain and enforce security systems and operations for the Navajo Nation at all time and shall provide services and guidance in the event of severe national crisis or military-type disasters; and
- G. Our elders and our medicine people, the teachers of the traditional laws, values and principles must always be respected and honored if the people and the

government are to persevere and thrive; the teachings of the elders and medicine people, their participation in the government and their contributions of the traditional values and principles of the Diné life way will ensure the growth of the Navajo Nation; and from time to time, the elders and medicine people must be requested to provide the cleansing, protection prayers, and blessing ceremonies necessary for securing healthy leadership and the operation of the government in harmony with traditional law; and

- H. The various spiritual healings through worship, song and prayer (Nahaghá) must be preserved, taught, maintained and performed in their original forms; and
- I. The Diné and the government must always respect the spiritual beliefs and practices of any person and allow for the input and contribution of any religion to the maintenance of a moral society and government; and
- J. The Diné and the government can incorporate those practices, principles and values of other societies that are not contrary to the values and principles of Diné Bi Beenahaz 'áanii and that they deem is in their best interest and is necessary to provide for the physical and mental well-being for every individual.

<u>§4. Divin Dine'é Bitsáádéé Beehaz'áanii-Diné Customary Law</u>

The Diné Customary Law declares and teaches that:

- A. It is the right and freedom of the people that there always be holistic education of the values and principles underlying the purpose of living in balance with all creation, walking in beauty and making a living; and
- B. It is the right and freedom of the people that the sacred system of k'é, based upon the four clans of Kiiyaa'áanii, Todích'iínii, Honagháahnii and Hashtl'ishnii and all the descendant clans be taught and preserved; and
- C. It is the right and freedom of the people that the sacred Diné language (nihiinéí') be taught and preserved; and
- D. It is the right and freedom of the people that the sacred bonding in marriage and the unity of each family be protected; and
- E. It is the right and freedom of the people that every child and every elder be respected, honored and protected with a healthy physical and mental environment, free from all abuse.

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F. It is the right and freedom of the people that our children are provided with education to absorb wisdom, self-knowledge, and knowledge to empower them to make a living and participate in the growth of the Navajo Nation.

§ 5. Nahasdzáán dóó Yádilhił Bits ájádéé Beehaz anii -Diné Natural Law,

- Dine Natural Law declares and teaches that:
- A. The four sacred elements of life, air, light/fire, water and earth/pollen in all their forms must be respected, honored and protected for they sustain life; and
- B. The six sacred mountains, Sisnaajini, Tsoodził, Dook'o'ooslííd, Dibé Nitsaa, Dził Na'oodiłii, Dził Ch'ool'í'í, and all the attendant mountains must be respected, honored and protected for they, as leaders, are the foundation of the Navajo
- C. All creation, from Mother Earth and Father Sky to the animals, those who live in water, those who fly and plant life have their own laws and have rights and freedoms to exist and;
- D. The Diné have the sacred obligation and duty to respect, preserve and protect all that was provided for we were designated as the steward for these relatives through our use of the sacred gifts of language and thinking; and
- E. Mother Earth and Father Sky is part of us as the Diné and the Diné is part of Mother Earth and Father Sky; The Diné must treat this sacred bond with love and respect without exerting dominance for we do not own our mother or father.
- F. The rights and freedoms of the people to the use of the sacred elements of life as mentioned above and to the use of land, natural resources, sacred sites and other living beings must be accomplished through the proper protocol of respect and offering and these practices must be protected and preserved for they are the foundation of our spiritual ceremonies and the Diné life way; and
- G. It is the duty and responsibility of the Diné to protect and preserve the beauty of the natural world for future generations;

§6. Diyin Nohookáá Diné Bi Beehaz'áanii- Diné Common Law,

The Diné Common Law declares and teaches that:

A. The knowledge, wisdom, and practices of the people must be developed and exercised in harmony with the values and principles of the Diné Bi

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Beenahaz'áanii; and in turn, the written laws of the Navajo Nation must be developed and interpreted in harmony with Diné Common Law; and

- B. The values and principles of Diné Common Law must be recognized, respected, honored and trusted as the motivational guidance for the people and their leaders in order to cope with the complexities of the changing world, the need to compete in business to make a living and the establishment and maintenance of decent standards of living; and
- C. The values and principles of Diné Common Law must be used to harness and utilize the unlimited interwoven Diné knowledge, with our absorbed knowledge from other peoples. This knowledge is our tool in exercising and exhibiting selfassurance and self-reliance and in enjoying the beauty of happiness and harmony; and

